



# **CUSTOMER CARE, CREDIT CONTROL AND DEBT COLLECTION**

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1 July 2023 to 30 June 2024

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## PREAMBLE

*WHEREAS section 152 (1) (b) of the Constitution of the Republic of South Africa Act 108 of 1996 ('the Constitution') provides that one of the objects of local government is to ensure that the provision of services to communities occurs in a sustainable manner;*

*AND WHEREAS section 153 (a) of the Constitution provides that a municipality must structure its administration, budgeting and planning processes to give priority to the basic needs of the community, and to promote the social and economic development of the community;*

*AND WHEREAS section 195 (1) of the Constitution provides that the public administration must be governed by the democratic values and principles enshrined in the Constitution, including-*

*The promotion of the efficient, economic and effective use of resources;*

*The provision of services impartially, fairly, equitably and without bias; and*

*The fact that people's needs must be responded to.*

*AND WHEREAS section 18 (1) (a), of the MFMA read with subsection (2) of the Municipal Finance Management Act, 56 of 2003 provides that an annual budget of the municipality should be funded from realistically anticipated revenues to be collected taking into account projected revenue for the current year based on collection levels to date and the actual revenue collected in the previous financial years;*

*AND WHEREAS section 4 (1) (c) of the Local Government: Municipal Systems Act 33 of 2000 ('the Systems Act') provides that the Council of a municipality has the right to finance the affairs of the municipality by charging fees for services, imposing surcharges on fees, rates on property and, to the extent authorized by national legislation, other taxes, levies and duties;*

*AND WHEREAS section 5 (1) (g), read with subsection (2) (b), of the Systems Act provides that members of the local community have the right to have access to municipal services which the municipality provides provided that, where applicable and subject to the policy for indigent debtors, pay promptly for services fees, surcharges on fees, other taxes, levies and duties imposed by the municipality;*

*AND WHEREAS section 6 (2) (c), (e) and (f) of the Systems Act provides that the administration of a municipality must take measures to prevent corruption; give members of a local community full and accurate information about the level and standard of municipal services that they are entitled to receive; and inform the local community about how the municipality is managed, of the costs involved and the persons in charge;*

*AND WHEREAS Chapter 9, sections 95, 96, 97, 98, 99 and 100, of the Systems Act provides for Customer Care Management, Debt Collection responsibility of the Municipality, contents of the policy, by-laws that give effect to the policy, Supervisory authority and Implementing authority.*

## CHAPTER 1 : GENERAL PROVISIONS

### 1. Definitions

For the purpose of this policy, the wording or any expression has the same meaning as contained in the Act, except where clearly indicated otherwise and means the following:

**“Act”** The Local Government Act: Systems Bill, 2000 (Act No 32 of 2000) as amended from time to time.

**“Account”** means written notification in the form of a statement of account in respect of municipal services, rates, sundry charges and other charges, addressed to a person liable for payment thereof;

**“Acknowledgement of debt”** means an admission of liability and written undertaking by a debtor to repay an amount owing to the Municipality, and includes a consent to judgement and for the purposes of this policy it also means a Credit Authority;

**“Agent”** means a person authorised by the Customer to act on his or her behalf;

**“Arrangement”** A written agreement entered into between the Council and the debtor where specific repayment parameters are agreed to.

**“Apparatus”** means any equipment, tools, device, meter, connection, system, or network, service protection device, articulation network or supply mains, part thereof supplied or used in the supply distribution, or conveyances of services or measurement or consumption of services.

**“Authorized personnel”** means an employee, agent, subcontractor, or representative of a service provider, or any person, duly authorized, by the Municipality to perform, any function under this policy;

**“Arrears”** includes collection charges and interest in respect of the principal amount in arrears;

**“Availability / basic Fee”** means the tariff referred to under Tariff Type in the Setsoto Local Municipality’s Tariff Policy and/or Tariff By law;

**“Billing”** means proper formal notification (invoicing) on the statement to each customer of amounts levied for assessment rates and services and the net accumulated balance of the account.

**“Bulk Customer”** means a Customer who consumes large amounts of electricity for commercial or industrial purposes;

**“By-law”** means the Setsoto Local Municipality: Credit Control and Debt Collection By-Law, as amended;

**“Council”** means-

- a) a municipal council as referred to in section 157 of the constitution
- b) the Local Municipality of Setsoto established by provincial notice No .6766 of 2000, as amended, exercising a delegated power or carrying out an instruction, where any power in these policy has been delegated, or sub delegated, or an instruction given, as contemplated in section 59 of the Act; or
- c) a service provider fulfilling a responsibility under the policy, assigned to it in terms of section 81(12) of the Act, or any other law, as the case may be;

**“CFO”** Person appointed as the Chief Financial Officer of the Municipality, or his or her nominee

**“Credit control”** means all function relating to the collection of monies owed by the rate payers and users of municipal services.

**“Credit controller”** means a person appointed by the Council to Manage, inter-alia, the Council financial administration and debt collection of the Council debtors.

**“Collection charges”** means charges which may be recovered by the council in terms of section 75A of the Act, and includes –

- a) the cost of reminding customer of arrears;
- b) the cost of the termination, restriction and reinstatement of municipal services;
- c) the cost of any notice rendered, sent or delivered in terms of these policy
- d) the cost and administration fees contemplated in section 22;
- e) all legal cost, including attorney and client cost incurred in the recovery of arrears; and
- f) Any commission and other expenses relating to the recovery of arrears payable by the Council to any person or partnership.

**“Customer management”** means focusing on the client needs in a responsive and proactive way to encourage payment, thereby limiting the need for enforcement.

**“Customer”** means any occupier of the premises to which the council has agreed to supply or is actually supplying services, or if there is no occupier, then the owner of the premises.

**“Consolidated account”** means a monthly account reflecting municipal service fees, charges, surcharges on fees, property rates, sundry charges and other municipal taxes, levies and duties and all consolidations in terms of Section 102 of the Systems Act;

**“Credit Authority”** means any arrangement made by agreement between the Municipality and a Customer for the payment of any arrears in instalments. Such arrangement may take the form of an agreement or an acknowledgment of debt;

**“Household”** means the total number of people who occupy a property for residential purpose whether permanently or on a temporary basis, but excludes persons employed by the household;

**“Indigent”** means a household who cannot afford to make a full monetary contribution towards municipal charges for basic services and rates & taxes as determined by the Council

**“Debtor”** means a person owing an amount of money to the municipality for the provision of municipal services

**“Defaulter”** means those persons owing the Council in respect of taxes and/or service charges for a period of more than 30 (thirty) days from the date of the account.

**“Deposit”** means a monetary amount raised by the Municipality in relation to the consumption of a Municipal service and mitigation of credit risk to the Municipality, irrespective of the existence of an agreement

**“Disconnection”** means a termination or restriction of a Municipal service supplied to a meter;

**“Due date”** means the date on which a Customer’s account becomes payable, as printed on the statement.

**“ECTA”** means the Electronic Communications and Transactions Act, 2002 (Act 25 of 2002), as amended;

**“EFT”** means an electronic transfer of money, initiated through an electronic terminal, telephone/cellular phone, computer (including on-line banking) or any other means recognised by law, for the purpose of ordering, instructing or authorising a bank or other financial institution, to debit or credit an account;

**“Effective Date”** means the date on which this Policy comes into effect as per the resolution of Council.

**“Fines”** means any lawfully determined pecuniary penalty which is payable by a person to the Municipality in terms of applicable legislation, arising from the commission of an act or an omission that is punishable by law;

**“Flow limiter”** means an electronic device installed in the water connection which allows for a normal flow rate but restricts the daily volume of water to 300 litres per day;

**“Flow restrictor”** means a washer which is installed in the water connection which allows a daily consumption of approximately 360 litres of water in a six-hour period but at an extremely low flow rate;

**“Government property”** means property that is administered by, vested in or registered in the name of an organ of state as defined in section 239 of the Constitution;

**“Illegal connection”** means any connection or reconnection to a system through which Municipal services are provided, which is not authorised or approved by the Municipality or an Authorised Official;

**“Indigent customer”** means a Customer who qualifies for Indigent Support as determined by the Municipal Council at its annual budget meeting, read together with the Indigent Policy;

**“Indigent Policy”** means the Indigent Policy approved by the Municipal Council from time to time at an annual budget meeting;

**“Indigent Support”** means the applicable indigent support as determined by the Municipal Council from time to time at an annual budget meeting, read with the Indigent Policy;

**“Interest”** constitutes a levy equal to service levies and is calculated at rate determined by the Council on all services levies in arrears.

**“Municipal Manager”** The person appointed as Municipal Manager in terms of section 82 of the Local Government: Structures Act, 1998, (Act 117 of 1998) and include any person acting in that position or to whom authority was delegated;

**“Municipal services”** those services, rates and taxes reflected on the municipal account for which payments is required by the Council.

**“Municipal account”** shall include levies or charges in respect of the following services and/or taxes:

- (a) electricity consumption based on a meter readings or estimated consumption, or availability fees;
- (b) water consumption based on unmetered reading or estimated consumption or availability fees or unmetered flat rate consumption;
- (c) refuse removal and disposal
- (d) sewerage services and sewer availability fees;
- (e) rates
- (f) interest, and
- (g) miscellaneous and sundry fees and collection charges;

**“Municipal charges”** means municipal service fees, surcharge on fees, penalties, interest, property rates, and other municipal taxes, levies and duties, as well as any other charges in terms of Legislation, Policy or an agreement, and includes Sundry Charges and Collection charges;



**“Municipal Council”** means the Setsoto Municipal Council; a council composed and elected in terms of Section 157 of the Constitution;

**“Owner”** means-

- (a) the person in whom from time to time is vested the legal title to premises;
- (b) in a case where the person in whom the legal title is vested is insolvent or dead, or is under any form of legal title is vested is insolvent or dead, or is under any form of legal disability whatsoever, the person in whom the administration of and under control of such premises is vested as curator, trustee, executor, administrator, judicial manager, liquidator or other legal representative”
- (c) in any case where the Council is unable to determine the identity of such person, a person who is entitled to the benefit of such premises of the building thereon;
- (d) In the case of premises for which a lease of 30 years or more has been entered into, the lessee thereof
- (e) In relation to-
  - (i) A piece of land delineated on sectional plan registered in terms of the sectional titles Act 1986, (Act 95 of 1986), and without restricting the above the developer or the body corporate in respect of the common property, or
  - (ii) A section as defined in such Act, the person in whose name such section is registered under a sectional title deeds and includes the lawfully appointed agent of such person
- (f) Any legal person including but not limited to;
  - (i) A company registered in terms of companies act 1973(Act 61 of 1973), trust inter vivo, trust mortis, cause, a closed Corporation registered in terms of the Closed Corporations Act, 1984(Act 69 of 1984), a Voluntarily association
  - (ii) Any department of state
  - (iii) Any council or board established in terms of any legislation applicable to the Republic of South Africa.
  - (iv) Any embassy or other foreign entity

**“Occupier”** means any person who occupies any premises or part thereof, without regard to the title under which he, she occupies.

**“Person”** means a natural person or Juristic Person;

**“Pre-payment debt recovery”** means a pre-payment system whereby a percentage of payment, as determined and approved by the CFO/MM/Council from time to time, is allocated to arrears and the other remaining percentage is allocated to the purchase of electricity.

**“Premises”** includes any piece of land, the external surface boundaries of which are delineated on-

- (a) A general plan or diagram registered in terms of Land Survey Act, 9 of 1927) or in terms of the deeds Registry Act, 47 of 1937; or

- (b) A sectional plan registered in terms of the sectional titles Act, 95 of 1986, which is situated within the area of jurisdiction of the Council.

**“Property”** means-

- (a) Immovable property registered in the name of a person, including, in case of a sectional title scheme, a sectional title unit registered in the name of person
- (b) A right registered against immovable property in favor of a person, excluding a mortgage bond registered against the property
- (c) A land tenure right registered in favor of a person or granted to a person in terms of any law; or
- (d) Public service infrastructure;

**“Prescribed”** means a determination set or laid down by the policy / regulation / by-law / legislation or by the CFO/MM/Municipal Council CFO from time to time;

**“Prescribed Form”** means any document that may be prescribed by law or approved by the Municipal Council or required by the CFO from time to time;

**“Rates”** means a municipal rate on property levied in terms local government; Municipal property rates Act, 2004 (Act No.6 of 2004), or any prior law

**“Rates Regulations”** means the Municipal Property Rates Regulations, 2006 as amended;

**“Residential property”** means a dwelling, in any building, premises, structure, or any other place, or any part thereof, used predominantly as a place of residence or abode of any natural person **excluding** a dwelling where the dominant use is for any purpose other than residential, or where it is used in the supply of commercial accommodation;

**“Revenue Clearance Certificate”** means a certificate of the kind referred to in Section 118(1) of the Systems Act;

**“Services Account”** means an account which relates to water and electricity consumption, sewage disposal, refuse collection and related charges;

**“Service Agreement”** means an agreement entered into between the Customer and the Municipality for the provision of a Municipal service which includes but is not necessarily limited to water and electricity;

**“Service provider”** means the municipality as well as any entity that provides services to customer pursuant to a service delivery agreement entered into with the municipality in terms of section 80 of the local government: municipal systems act 32 of 2000

**“Sundry and housing accounts”** means an account where a person owes an amount to the municipality for a reason other than through the provision of municipal services

**“System of Delegations”** means the delegations document adopted by the Municipal Council in terms of section 59 of the Systems Act;

**“Tariff list”** means the tariff tables that accompany the annual budget which is tabled before the Municipal Council in terms of section 17(3) of the MFMA indicating the rate / tariffs to be charged on each service;

**“Tenant”** means in relation to this Policy, a person who entered into a lease agreement with a Landlord, or an occupier of property with or without the express or tacit approval of the owner;

**“Tamper”** means interference with, damage to, alteration of, connection to or removal of any apparatus and includes the consumption or use of any services not in accordance either this policy.

**Note that, word derived from the words defined has corresponding meanings unless, the context indicates otherwise.**

**A reasonable interpretation of a provision which is consistent with the purpose of this policy must be preferred over an alternative impropriation which is not.**

## **2. Purpose of the policy**

- (1) To ensure that all monies due and payable to the municipality for rates and the services rendered are collected;
- (2) Outline credit control and debt collection policy procedures and mechanism;
- (3) Provide for conditions pertaining to the supply of services and the discontinuation thereof;
- (4) Provide for mechanism whereby accounts or meter readings services are queried or verified and for written objections;
- (5) To make provision for indigent support;
- (6) To provide for mechanism where irrecoverable debt is written off;
- (7) To provide for penalties for non-compliance with the credit control and debt control management policy;
- (8) To provide for incentives and disincentives in order to ensure cost-effective collection process; and

- (9) To provide for measures to ensure that enforcement of payment must be prompt, consistent and effective.

### **3. POLICY OBJECTIVES**

#### **3.1. The objectives of this policy are to:-**

- 3.1.1. Provide a framework within which the municipality can exercise its executive and legislative authority with regard to credit control and debt collection;
- 3.1.2. Ensure that all monies due and payable to the municipality are collected and in a financially sustainable manner;
- 3.1.3. Provide a framework for customer care and indigent support;
- 3.1.4. Describe credit control measures and sequence of events;
- 3.1.5. Outline debt collection and credit control procedures and mechanisms; and
- 3.1.6. Set realistic targets for credit control and debt collection.
- 3.1.7. Provide for actions that may be taken by the Municipality to secure payment of accounts that are in arrears including and not limited to the termination or restriction of services and legal actions.
- 3.1.8. Provide for alternative debt repayment arrangements in accordance with the terms and conditions of this policy
- 3.1.9. Create an environment which enables a customer to repay the outstanding debt and establish culture of payment for services rendered by the Municipality.
- 3.1.10. Effectively and efficiently deal with defaulters in accordance with the terms and conditions of this policy.
- 3.1.11. Provide for procedures and mechanisms to ensure that all monies due and payable to the Municipality are collected.
- 3.1.12. To enable the Council to differentiate between those customers that cannot pay from those that simply do not want to pay, the “Indigent Policy” will be applied.
- 3.1.13. The Credit Control and Debt Collection Policy may be supported by procedure manual(s) and/or Revenue Enhancement Strategies that may be put in place by the Municipal Council / Municipal Manager / Chief Financial Officer / Revenue Manager.
- 3.1.14. The Credit Control and Debt Collection Policy shall supersede all other policies aimed at achieving the same purpose to which the current credit control policy seeks to achieve.

#### **4. Principles for Collection**

- (1) The administrative integrity of the municipality must be maintained at all costs and as such the democratically elected councilors are responsible for policy-making, while it is the responsibility of the Municipal Manager to ensure the execution of these policies.
- (2) All new customers must complete an official application form, formally requesting the municipality to connect them to service supply lines. Furthermore, existing customers may be required to complete new application forms from time to time, as determined by the Municipal Manager / Chief Financial Officer.
- (3) A copy of the application form, conditions of services and extracts of the relevant council's credit control and debt collection policy and by-laws must be handed to every customer on request at no fee or such fees as may be prescribed by Council, or downloaded from the Municipal website.
- (4) Billing is to be accurate, understandable and timely produced and distributed.
- (5) The customer is entitled to reasonable access to pay points and to a variety of reliable payment methods.
- (6) The customer is entitled to an efficient, effective and reasonable response to appeals, and should suffer no disadvantage during the processing of a reasonable appeal.
- (7) Unauthorized consumption, connection and reconnection, the tampering with or theft of meters, service supply equipment and the reticulation network and any fraudulent activity in connection with the provision of municipal services will lead to disconnections, penalties, loss of rights and criminal prosecutions.
- (8) Targets for performance in both customer service and debt collection will be set and pursued and remedies implemented for non-performance.
- (9) The implementation of this policy requires the full cooperation of all sections within the municipality. The cooperation of the finance, engineering, and corporate service divisions are particularly important for the implementation of this policy.

#### **5. Application of the policy**

- (1) The Council reserves the right to differentiate between different categories of consumers, debtors, services, or service standards when applying the Policy.
- (2) The Council will on application of the credit control policy avoid discrimination as forbidden by the Constitution unless it is established that the discrimination is fair as allowed by the Constitution.

## **6. Duties and Functions**

### **(1) Duties and Functions of Council**

- (a) To approve a budget consistent with the needs of communities, ratepayers and residents.
- (b) To impose rates and taxes and to determine service charges, fees and penalties to finance the budget and facilitate sufficient funds to give access to basic services for the poor.
- (c) To provide for a bad debt provision, in line with the payment record of the community, ratepayers and residents, as reflected in the financial statements of the municipality.
- (d) To set an improvement target for debt collection, in line acceptable accounting ratios and the ability of the Implementing Authority.
- (e) To approve a policy and reporting framework for credit control and debt collection.
- (f) To consider and approve by-laws to give effect to the Council' policy.
- (g) To evaluate the performance of the Council's credit control and debt collection system and strategies by analyzing the actual collection rate against collection targets and ensure that the budget is revised accordingly.
- (h) To implement the councillors' code of conduct in respect of municipal accounts owing by elected or current Councillors.
- (i) To monitor the Municipal Manager's application of the code of conduct of staff on officials who do not execute council policies and by-laws, or act improperly in terms of such policies.
- (j) To design a framework that will enable the Municipal Manager to provide sufficient capacity in the Municipality's Budget and Treasury Office Department for credit control and debt collection including to appoint a Service Provider, or debt collection agent.

### **(2) Duties and Functions of the Executive Mayor / Mayor**

- (a) To ensure that Council's budget, cash flow and targets for debt collection are met and executed in terms of the policy and relevant by-laws.

- (b) To monitor the performance of the Municipal Manager in implementing the policy and by-laws.
- (c) To review and evaluate the policy and by-laws to improve the efficiency of Council's credit control and debt collection procedures, mechanisms and processes.
- (d) To report quarterly to the Council.

### (3) Duties and Functions of Councilors

- (a) To hold regular ward meetings and ensure that Ward Committees acts in terms of roles and functions as approved by Council.
- (b) To adhere to and convey council policies to residents and ratepayers.
- (c) To adhere to the Code of Conduct for Councilors.
- (d) To address the unacceptable level of indebtedness within his or her ward as advised from time to time by the Mayor (supervisory authority) and the Councilor concerned:
  - (i) must without delay convene a meeting of the ward committee and report the matter to the committee or meeting for discussion and advise; and
  - (ii) make appropriate recommendation to the supervisory authority.
  - (iii) Encourage communities to pay for services monthly through Ward meetings.

### (4) Duties and Functions of the Municipal Manager

- (a) Section 100 of the Municipal Systems Act 2000 assigns the legal responsibility for implementing the credit control and debt collection policies and by-laws to the Accounting Officer and the following are key functions:
  - (i) To implement good customer care management systems.
  - (ii) To implement council's credit control and debt collection policy to collect the outstanding debt.
  - (iii) To maintain effective revenue collection system and ensure that customers make payment within due dates.
  - (iv) To ensure that all payments received from customers are reconciled and accounted for accurately on continuous basis.
  - (v) To provide safe facilities and different mechanisms for customers to pay their municipal accounts.

- (vi) To monitor contracts with service providers in connection with credit control and debt collection
- (b) On the other hand, section 65 of the Municipal Finance Management Act assigns the following functions to the Accounting Officer:
  - (i) To install and maintain an appropriate management, accounting information system.
  - (ii) To ensure that bills for revenue due to the municipality are calculated and customers' account for municipal rates and charges for municipal services provided are prepared on monthly basis.
  - (iii) To ensure that penalties for defaults are raised on all accounts with outstanding debtor balances.
  - (iv) To ensure that all money received is promptly deposited into the municipality's primary bank account and any other accounts.
  - (v) To determine and maintain internal control procedures and processes in respect of debtors and revenue.

(5) Duties and Functions of Communities, Ratepayers and Residents

- (a) To fulfill certain responsibilities, as brought about by the privilege and or right to use and enjoy public facilities and municipal services.
- (b) To pay service fees, rates on property and other taxes, levies and duties imposed by the municipality.
- (c) To observe the mechanisms and processes of the municipality in exercising their rights.
- (d) To allow municipal officials access to their property to execute municipal functions at a time that is agreeable by the consumer and municipal officials within working hours.
- (e) To comply with the by-laws and other legislation of the municipality.
- (f) To refrain from tampering with municipal services and property.

**7. Reporting and performance management**

- (1) The Chief Financial Officer shall report monthly to the Municipal Manager in a suitable format to enable the Municipal Manager to report to the Executive Mayor as supervisory authority in terms of section 99 of the Systems Act, read with section 100(c). This report shall contain particulars on:



- (a) Cash collection statistics, showing high-level debt recovery information (numbers of customers; enquires; arrangements; default arrangements; growth or reduction of arrear debt); indigent management information and bad debt write-offs. Where possible, the statistics should ideally be divided into wards, business (commerce and industry), domestic, state, institutional and other such divisions.
  - (b) If in the opinion of the Chief Financial Officer, Council will not achieve cash receipt income equivalent of the income projected in the annual budget as approved by Council, the Chief Financial Officer will report this with motivation to the Municipal Manager who will, if he / she agrees with the Chief Financial Officer, immediately move for a revision of the budget according to realistically realizable income levels.
- (2) The Executive Mayor as Supervisory Authority shall, at intervals of 3 months, report to Council as contemplated in section 99(c) of the Systems Act.

## **CHAPTER 2 : CUSTOMER CARE AND MANAGEMENT**

### **8. Conditions for Provision of Municipal Services to Customers**

- (1) Every owner of a property situated in Setsoto Local Municipality owner should have their own water and electricity account and such no new owner is allowed to inherit an existing water and electricity account from a previous owner or tenant of a property.
- (2) The municipal services will be provided to any new customer only under the following conditions: -
  - (a) When an application for the service has been made in writing on the prescribed form attached hereto as annexure A for household consumers, and annexure B for business Consumers.
  - (b) For household services, accounts will be opened in the name of the owner only. No new services accounts will be opened after closure of tenant account. On closure of the tenant's account the services will be added to the existing owner's account and a deposit will be raised on the account.
  - (c) Any information and documentation required by the council such as but not limited to identity documents, company registration, offer to purchase or deeds document, etc. have been furnished;
  - (d) When a service supply agreement in the prescribed agreement form has been entered into between the customer and the Council; and
  - (e) An amount of deposit as prescribed in this policy, in cash, EFT, has been paid as security, as prescribed, has been furnished.
- (3) If an applicant for a municipal service is an existing customer of the Council in respect of any other municipal service in respect of which any amount is in arrears,
  - (a) such amount in arrears must first be paid in full; or
  - (b) an agreement for payment of the arrears in terms of this policy must have been entered into and payment terms and conditions thereof must fully be adhered to.
- (4) The contents of the service supply agreement will include the following conditions:
  - (a) An undertaking by owner:
    - (i) That they are liable for the costs of collection, including any administration fees, penalties for late payment, legal costs, interest, disconnection fees and reconnection fees; and

- (ii) That any alleged non-receipt of an account does not stop the collection process; and
  - (iii) The onus remains on the owner to inform his/her new tenant of arrears debt on his/her municipal account.
- (b) An undertaking by Council;
  - (i) That it will deliver account statements to customers on monthly basis;
  - (ii) That it will provide on request duplicate statement of accounts in the event that customers did not receive an account; and
- (5) Full and concise details must be provided on application for the completeness of the consumer agreement and all staff must endeavor to update personal records of existing customers whenever they liaise with the municipal offices.
- (6) Copies of identity documents, company registration and resolutions are necessary for registration purposes and are used to determine, at the time of application whether:
  - (a) Other accounts are currently held; and
  - (b) Debt are still outstanding on previous accounts.
- (7) Metered services consumed by any occupant without a service supply agreement with the municipality will be billed to the owner of the property to which the service connection is registered.
- (8) For business accounts only:  
Consumers who are tenants in the properties and are to be billed separately from the owners account must enter into a service supply agreement to have access to these services and such a service supply agreement will only be valid with the written consent of the registered owner of the property. This will be applicable to business accounts only.
- (9) The owner of the property remains liable for all charges raised on the property irrespective of whether such property is rented or not. The Tenant as well as the owner is jointly and severally liable for all charges on the property. The Municipality reserves the right to disconnect the services of tenant if the owners account is in arrears.

## **9. Service deposits**

- (1) The deposits are payable when new owners sign an application form as an agreement between the two parties or on closure of an occupier's account.
- (2) The deposit to be paid must be the deposit amount required as approved by Council with the tariff and charges annually.

- (3) The Council may from time to time and as determined by the policy increase the deposit amount required to be paid in order to suit particular circumstances and risks profile of a new customer.
- (4) The service deposit amount will automatically be adjusted or recalculated to cover at least two and a half times the estimated consumption and basic fees for the services of water, electricity, refuse and sewerage after the customer service is disconnected due to non-payment or defaulted on an arrangement to repay the outstanding debt. This will happen in addition to a service reconnection fee.
- (5) The deposit amount received will be reviewed annually and a register must be maintained for this purpose. The total sum of deposit amount received shall constitute a short-term liability in the books of the municipality.
- (6) The service deposits amount held by the municipality will not earn interest as they are not held for investment purpose but for security purpose.
- (7) Upon termination of the service supply agreement with the municipality, the deposit amount held will first be offset against any outstanding balance (if any) owed to the municipality, and the remainder thereof will be refunded to the customer.

#### **10. Termination of Service Supply Agreement**

- (1) A customer will terminate a service supply agreement with the municipality for the provision of any municipal service by notice in writing (completing the relevant service discontinuation and account closure forms of the municipality) of not less than seven working days before the time.
- (2) On the other hand, the municipality may, subject to compliance with the provisions of the relevant By-laws and any other applicable law, terminate the service supply agreement for the provision of a municipal service to a customer, by notice in writing of not less than 14 working days:
  - (a) if the customer has vacated the premise to which the service supply agreement concerned relates.

#### **11. Property Transfers and Owners' Accounts**

- (1) Owners' accounts for rates and services basic charges will automatically be created in the name of the new owner, as the new property owner, as soon as transfer is registered at the Deeds Office. It may take up to 10 weeks to receive and update new owner records.

- (2) During the process for sale of the property the seller shall be liable for rates, refuse and sewerage charges to date of transfer. In order to meet this obligation, the following process shall apply:
  - (a) The seller shall through his/her transferring attorney request and pay for a clearance certificate from the municipality in terms of section 118 of the Municipal Systems Act; and
  - (b) The municipality shall adjust the clearance certificate amount in the seller's account in order to cover full assessment and from date of transfer refund the seller any remaining credit while simultaneously creating a new owner's account for the purchaser.
- (3) A valid clearance certificate issued by the municipality shall be approved by the Chief Financial Officer or his/her delegate.
- (4) Notwithstanding section 118 of the Municipal Systems Act the municipality may recover, as far as is practicable, all amounts due to it for municipal service fees, surcharges on fees, property rates and other municipal taxes, levies and duties, in preference to any mortgage bonds registered against any property which is to be transferred.
- (5) In the case of the owner also being a consumer, the municipality will consolidate any separate accounts for rates and services charged to a property and issue one bill to the owner of such a property who shall be liable for payments.

## **12. Accounts billing administration**

- (1) The municipality will measure the services provided to customers and ensure that:
  - (a) An accurate metering of consumption is conducted at fixed monthly intervals with the minimum delay between service connection and first and subsequent billing.
  - (b) Where readings cannot be obtained, estimated readings (estimations) will be charged for a period not exceeding 6 months.
  - (c) An accurate monthly billing is calculated with the application of appropriate and correct prescribed tariffs and service charges rates and other related amounts due to and payable.
  - (d) The statements of accounts are prepared, printed and timely dispatched to all customers; by post; or by email; or by posting the website to access online.
  - (e)

- (f) The statement of accounts will provide easily understandable information which will at most contains the following:
  - (i) the consumption or estimated consumption of water and electricity, where applicable, as determined for the measuring or consumption period;
  - (ii) the measuring or consumption period for water and electricity;
  - (iii) the amount due based on the measured or estimated consumption;
  - (iv) the amount due and payable for any other municipal services;
  - (v) the amount in arrears if any;
  - (vi) the interest payable on any areas, if any, collection charges in so far as they may be relevant;
  - (vii) the due date for payment; and
  - (viii) The methods, places and approved agents where payment may be made.
- (2) A customer is responsible to ensure access to metering equipment at a time that is agreeable by the consumer and the municipal officials and will accept any cost to ensure access (such as relocating the meter) if satisfactory access is not possible.
- (3) Council will allow readings taken by customers and submitted either telephonically, fax , e-mail or personally provided that:
  - (a) the municipality obtains any final reading should the customer move to another supply address;
  - (b) an audit reading during the normal reading cycles must be obtained by the municipal official at least once every three months supporting it with a photo of the reading;
  - (c) the Chief Financial Officer may, however, cancel the voluntary reading convenience if the customer fails to ensure the audit reading is obtained or should the customer fail to render readings on two consecutive occasions;
  - (d) municipality reserves the right to disconnect services where a customer refuses the municipality / its agents access to the meter.
- (4) Although the municipality undertakes to deliver a monthly statement of account for the amount due to the customer, failure thereof does not relieve a customer of the

obligation to pay timeously the amount due. In the event of non-receipt of an account, onus still rests on the customer to obtain a free copy of the account statement, before the due date.

- (5) Ratepayers/consumers who have not received an account for a specific month on or before the last day of the month, is to pay not less than the average of the previous three months' accounts and to notify the Municipality in writing within 7 (seven) days. Non-receipt of an account does not exempt one from the liability of payment. It is the responsibility of the customer to furnish the updated information and contact details, including contacts details such as cellphone and/ or email address.
- (6) he municipality will hold any amount paid by a customer, which is in excess of an existing debt, in credit for the customer in anticipation of future rates and fees for municipal services owing.
- (7) Where incorrect debits were raised, the accounts under query will be rectified for the current financial year and two preceding years or as far as the applicable legislation permits.
- (8) Adjustments will be based on the consumption 3 months after the leakage took place or alternatively on the consumption 3 months before the leakage took place.
- (9) Adjustments made to the customer's services account, where the adjustment is in the customer's favour will be made for the current financial year and two preceding years.
- (10) Adjustments made to the customer's services account, where the adjustment is in the municipality's favour will be made for the current financial year and two preceding years.
- (11) Where the customer caused the adjustment, for example: the by-passing of meters of supply incorrect information, then the adjustment will be made for three preceding years or a period beyond three subject to the information being available.
- (12) It is the customer's responsibility to ensure that postal address and other contact details are correct.
- (13) Where after finalisation of a customer's municipal account, there is a credit/debit balance on the account:
  - a) The municipality may transfer such balance to any other existing account on a property owned by that customer, without authorisation of that customer.
  - b) If no other account exists as provided for in 12(a) above, then the credit will be refunded to the customer.

c) Where a credit occurred after a property was sold, the request for refund must be made by the conveyancing attorney or owner.

d) In cases where the occupier account is in arrear for more than 30 days, a process may be followed to consolidate the occupier account with the owner's account.

### **13. Mechanisms for settling account**

- (1) Payments for accounts can be made at a municipal pay-point or through direct deposit in the municipality's bank account, or by any electronic payments or through approved payment agents.
- (2) The Municipal Manager shall:
  - (a) provide adequate and the efficient pay facilities throughout the municipality with sufficient business operation hours to facilitate payments of accounts;
  - (b) arrangements with third party institutions to accept payments on behalf of the municipality, but responsibility to ensure that payments are reflected on the account rest with the customer; and
  - (c) Credit timeously any payment against the correct customers' account.
- (3) Municipal payment and enquiry facilities will be maintained subject to acceptable levels of activity when compared to the operational costs and the Municipal Manager or his/her designate has the discretion to open and close offices when necessary.
- (4) The consumer acknowledges that any agent used for transmitting payments to the Municipality is at the risk and cost of the consumer and in addition, the consumer will take into account the transfer time of the particular agent.
- (5) The Municipality shall actively monitor the effectiveness of the available pay facilities, methods and convenience for consumers and a range of payment methods may be extended if necessary subject to any financial implications.
- (6) The Chief Financial Officer shall according to assessed and proven collection expediency of each tax and service provided set priority order as indicated below in section 22 in the financial system through which payments received from customers can be distributed.
- (7) The municipality may, within its discretionary powers, but with the consent of any person liable to the municipality for the payment of rates or other taxes or fees for municipal services, enter into an agreement with such person's employer to deduct from the salary or wages of such person any outstanding amounts due by such person to the municipality or such regular monthly amounts as may be agreed to.



- (8) The municipality may further, within its discretionary powers, provide special incentives for employers to enter into such agreements and for employees to consent to such agreements.

#### **14. Queries or complains in respect of accounts**

- (1) A customer is entitled to an efficient, effective and reasonable response to appeals, and should suffer no disadvantage during the processing of a reasonable appeal.
- (2) A customer may lodge a query or complaint in respect of the accuracy of any amount due and payable in terms of an account rendered to him or her in terms of this policy.
- (3) Any resident or consumer who may feel aggrieved concerning his/her account may address a query / appeal to Revenue Management by visiting any Customer Care Office provided by the municipality to get his/her query registered.
- (4) A query or complain must be lodged with the council before or on the due date for payment specified in the accounts concerned, or as soon as reasonable possible thereafter.
- (5) A customer who has lodged an enquiry is not relieved of the responsibility to maintain regular payment of the account and as such:
  - (a) An interim payment of an amount at least equal to the rates amount plus average amount that was due and payable in respect the municipal services concerned, as specified in the accounts for the preceding three months which are not in dispute, must be paid by the customer concerned within the due date.
  - (b) Failure to make a payment will result in debt collection action been instituted against the customer.
- (6) An Authorized Official must register the query or complain and provide the customer with reference number.
- (7) The Council must-
  - (a) Investigate or cause the query or complain to be investigated within 14 days, or as soon as possible after the query or complain was received; and
  - (b) Inform the customer, in writing of its decision as soon as possible after conclusion of the investigation, and if any amount is found to be payable such must be paid within 21 days from the date on which the customer is notified thereof, unless an appeal is lodge within that period.

- (8) A customer may lodge an appeal with the Chief Financial Officer or Accounting officer against the decision referred to above within 21 days of the date of the notification of the decision.
- (9) The Chief Financial Officer or Accounting officer must inform the customer concerned in writing of the decision on the appeal, instructing that any amount found to be due and payable is notified thereof.

## **15. Communication with communities and other stakeholders**

- (1) Revenue on charges and taxes levied to ratepayers and consumers by the municipality is the main source of funds to finance the costs for provision of services such as but no limited to water, electricity, sewerage, refuse removal, roads, streetlights, social and recreational amenities, and security services.
- (2) Therefore, customers (ratepayers and consumers) should take note that:
  - (a) The municipality must collect all moneys that are due and payable to it, subject to the requirements of the present Act and any other applicable legislation. For this purpose, the municipality must adopt, maintain and implement a credit control and debt collection policy which is consistent with its rates and tariff policies and which complies with the provisions of the present Act.
  - (b) The council shall separately consider arrears which arose prior to the adoption of the present policy, and shall advise customer of their respective obligations in regard to such arrears. In determining such obligations, the council shall have regard to the quantum of such arrears, to the period over which the default occurred, and to whether the customer concerned has registered as an indigent in terms of the municipality's policy on Indigent Management. The council shall further consider an incentive scheme which will appropriately encourage customer to settle all or a stated percentage of these arrears.
  - (c) The occupier of premises within the municipal jurisdiction must give an authorized representative of the municipality or of a service provider access at all reasonable times to the premises in order to read, inspect, install or repair any meter or service connection for reticulation, or to disconnect, stop or restrict the provision of any service.
- (3) Furthermore, business owners, operating from within the municipal jurisdiction and have accounts for rates municipal services, who wish to be the suppliers for goods and services to the municipality should take note of the following:
  - (a) When inviting tenders for the provision of services or delivery of goods, potential contractors must declare that all relevant municipal accounts owing by the

bidder or its directors, owners or partners have been paid or that suitable arrangements (which include the right to set off in the event of non-compliance) have been made for the payments of arrears.

- (b) The Municipality shall at its sole discretion check whether all the municipal accounts are up to date.
- (c) No bids will be allocated to a person/contractor until suitable arrangement for the repayment of arrears over the duration of the contract, has been made. The bidder must maintain arrangements and pay current installments as provided for in any contract with the municipality.
- (d) Where payments are due to a contractor in respect of goods or services provided to the municipality, any arrear amount owing to the municipality may be set off against such payments.
- (e) A contractor who submits a tender/quotation to the municipality while service accounts are in arrears, automatically authorizes the municipality to offset the overdue account from the invoice amount. The CFO is authorized to determine the amount payable.

## **16. Reporting of defaulters**

- (1) The Council may in its discretion through a duly delegated officer report for listing with an adverse credit rating such person that owes the Council monies to bodies (credit bureau) that collate and retain such information.
- (2) The Information that would be included in such a report shall be the available personal information of the defaulter, or in the event of legal person, the available statutory details, including information pertaining to the responsible officer of such legal person.

## **17. Offences**

- (1) The municipality reserves the right to enforce laws including subjecting to arrest and prosecution for offence committed by any person who:
  - (a) fails to give the access required by an officer in terms of this policy;
  - (b) obstruct or hinders an officer in the exercise of his or her powers or performance of functions or duties under this policy;
  - (c) uses or interferes with council equipment or consumption of services supplied;
  - (d) tamper or breaks any seal on meter or any equipment belonging to the council, or for any reason as determined by the treasurer causes a meter not to properly register the service used, shall be charged for usage, estimated by the treasurer based on the average usage;

- (e) Fails or refuses to give an officer such information as he or she may reasonable require for the purpose of excising his or her powers or functions under these by laws or gives such an officer false or misleading information knowing it to be false or misleading;
- (f) contravenes or fails to comply with a provision of these by-laws; and
- (g) fails to comply with the terms of a notice served upon him or her in terms of these by laws

## **18. Theft and fraud**

- (1) The Municipality will not tolerate theft and fraud of municipal services and will monitor the service networks for signs of tampering or irregularities.
- (2) The Council may approve specific penalties and distinguish between cases of vandalism and theft.
- (3) Subsequent acts of tampering may lead to a refusal to supply certain services for determined periods.

## **CHAPTER 3 : CREDIT CONTROL AND DEBT COLLECTION**

### **19. Income collection target**

- (1) In terms of the budgets approved by the council, and in accordance with commonly accepted best practice, this municipality will have to strive to ensure that payment levels for the present and future financial years, in respect of all amounts legitimately owing to the municipality (that is, inclusive of the balance of the monthly accounts payable by registered indigents) are maintained at an annual average of at least 75%.
- (2) It is generally accepted by this council that payment levels averaging below 75% per month are untenable. Even with payment levels of 75%, the council will annually have to provide on its expenses budget a contribution to bad debts of 25% of the aggregate revenues legitimately owing to this municipality – a contribution that is made at the direct cost of improved service delivery and developmental projects.
- (3) In order to deal with the problem of non-payment by residents who can afford their monthly commitments, the municipality intends to introduce a twofold approach: to promulgate credit control and debt collection by-laws which deal stringently with defaulters, and, by using the formal political structures of the municipality and in the administration's general dealings with the public, to make the community aware of its legal obligations towards the municipality, and to emphasize the negative consequences for all if non-payment continues. The municipality's ward committees

are particularly charged with this responsibility.

- (4) The long-term target is a debtor turnover ratio of 45 days, that is, debtors are expected to pay for services on average in a month and a half.

## **20. Notice and documents**

- (1) Written notice is printed on all accounts regarding disconnection for non-payment of accounts on due date. Accounts not paid by the due date will be disconnected without further notice.
- (2) Within 14 (fourteen) calendar days after each monthly due date for payment of municipal accounts for property rates and/or service charges [or shorter/longer period as circumstances may dictate], the Chief Financial Officer or his/her delegate shall dispatch the disconnection instruction to be effected.

## **21. Arrears accounts**

- (1) If a customer fails to pay an amount due and payable for any municipal services or rates and taxes plus an amount due for a signed agreement on or before the due date for payment specified on the account, and if the full outstanding balance is not received within 14 (fourteen) days after the due date, the services will be disconnected.

## **22. Action to secure payment**

- (1) The Council may, in addition to the normal civil legal procedures to secure payment of accounts that are in arrear, take the following actions to secure payment for municipal rates and services:
  - (a) Termination and restriction of the provision of services; and
  - (b) Allocating 50% of payments for prepaid service purchases to service charges arrears or future charges.
- (2) The council may replace existing conventional meters for water and electricity with prepaid meters at its discretion to maximize cost recovery and revenue collection.
- (3) In terms of section 28(1) of Municipal Property Rates Act, 2004: If an amount due for rates levied in respect of a property is unpaid by the owner of the property, the municipality may recover the amount in whole or in part from a tenant or occupier of the property, despite any contractual obligation to the contrary on the tenant or occupier, provided that:
  - (a) The municipality may recover an amount only after the municipality has served a written notice regarding (3) above on the owner and tenant/s and/or occupier/s.

- (b) Any amount a municipality recovers from the tenant or occupier of the property must be set off by the tenant or occupier against any money owed by the tenant or occupier to the owner.
  - (c) The tenant or occupier of a property must, on request by a municipality, furnish the municipality with a written statement specifying all payments to be made by the tenant or occupier to the owner of the property for rent to other money payable on the property during a period determined by the municipality.
- (4) A municipality may, despite the Estate Agents Affairs Act, recover the amount due for rates on a property in whole or in part from the agent of the owner, provided that:
- (a) The amount a municipality may recover from the agent is limited to the amount of any rent or other money received by the agent on behalf of the owner. (Agent commission excluded)
  - (b) Withholding payments on levies for municipal services and property rates are limited to specific services and amounts. Valid levies and other valid outstanding amounts are still payable and will not prohibit efforts to collect these valid amounts.
- (5) The municipality may-
- (a) consolidate any separate accounts of persons liable for payments to the municipality;
  - (b) credit a payment by such a person against any account of that person; and
  - (c) implement any of the debt collection and credit control measures provided for in this policy in relation to any arrears on any of the accounts of such a person.
- (6) Arrear accounts for customers who make no further use of any services are considered inactive debtors who will automatically be handed over for collection to a debt collector appointed for this purpose, provided that:
- (a) the amount owing on such an inactive account is more than R500; and
  - (b) if smaller than R500 less costly recovery action due to the cost–benefit ratio of such a case will be instituted at the discretion of the Chief Financial Officer.

### **23. Payment Terms and Interest Charges**

- (1) The normal payment term for all categories of customers for the rates and services accounts is on or before the due date prescribed on account statements.
- (2) Interest to be charged on all arrear accounts shall be at the prevailing prime overdraft rate offered by the municipality’s primary bankers plus one (1) percentage points.

- (3) If the municipality uses more than one banking institution, it shall for purposes of determining the interest on arrears accounts apply the overdraft rate offered by the institution with which its primary bank account is placed. This means that the interest rate will be changed on the billing system each time when interest rate changes.
- (4) Interest shall be calculated monthly. For purposes of determining arrears amounts, all amounts in arrears including penalty charges, but excluding value added tax and interest, shall be taken into account. The simple method of calculating interest for the accounting records/information will be used. No compound interest will be raised on accounts.
- (5) Considering each annual budget, the council shall review the adequacy of its interest charges, and shall determine the following for the financial year concerned:
  - (a) charges for disconnection or restriction of services;
  - (b) charges for reconnection or reinstatement of services;
  - (c) charges for notices of default; and
- (6) If a customer pays only part of any municipal account due, the Accounting Officer shall allocate such payment as follows:
  - (i) firstly, to any unpaid charges levied by the municipality in respect of unacceptable cheques, notices, legal expenses and reconnections or reinstatements of services in respect of the account or property concerned;
  - (ii) secondly, to any unpaid interest raised on the account;
  - (iii) thirdly, to any unpaid property rates;
  - (iv) fourthly, to any unpaid water charges;
  - (v) fifthly, to any unpaid refuse collection charges;
  - (vi) sixthly, to any unpaid sewer, and
  - (vii) Seventhly, to any unpaid electricity.
- (7) This sequence of allocation shall be followed notwithstanding any instructions to the contrary given by the accountholder.

## **24. Dishonored payments**

- (1) If a customer pays his/her account and the payment is reversed on the bank account of the municipality, the municipality shall in addition to taking the steps contemplated in this policy against defaulting customer, charge such customer the penalty for the reversal of the payment, as determined by the council from time to time, and such charge shall rank equally with the costs and expenses incurred by the municipality for purposes of administration of payment.

- (2) The delegated official may, in his discretion, require a defaulter to pay by cash with immediate effect and failure to recover such monies may result in services being terminated.

## **25. Institution of Legal Proceedings**

- (1) If a customer has not paid arrears owing to the municipality, including the interest raised on such account, or made an acceptable arrangement with the municipality for the payment of the arrear account, including the interest raised on such account, within a period of 28 (twenty-eight) calendar days after the date of the notice of demand the following will be actioned:
  - (a) the Accounting Officer shall, forthwith hand such account over for collection and such further action as is deemed necessary to the municipality's attorneys or any debt collecting agency appointed by the council, unless the cost of such collection and the prospects of recovery in relation to the amount of the arrears concerned would render such action non-cost-effective.
  - (b) Such further action shall include if necessary the sale in execution of such property to recover arrear property rates and service charges (if the account holder is also the owner of the property).
  - (c) All legal cost, including attorney and own client cost incurred in the recovery of amounts in arrears shall be levied against the arrears account of the customer.

## **26. Cost to remind debtors/arrear accounts**

- (1) For any action taken in demanding payment from the debtor or reminding the debtor by means of telephone, fax, email, letter or otherwise, that his/her payments are due, a penalty fee may be levied against the accounts of the debtor in terms of the municipality tariffs provision.

## **27. Power to restrict or disconnect supply of service**

- (1) The Council may restrict or disconnect the supply of water and electricity or discontinue any other service to any premises whenever a user of any service:
  - (a) fails to make full payment on the due date or fails to make acceptable arrangement for the repayment of any arrear amount for services, rates or taxes;
  - (b) fails to comply with a condition of supply imposed by the municipality;
  - (c) obstruct the efficient supply of electricity water or any other municipal services to another customer;
  - (d) supplies such municipal service to a person who is not entitled thereto or permits such services to continue;
  - (e) causes a situation which in the opinion of the municipality is dangerous or contravention of relevant legislation;



- (f) is placed under provision sequestration, liquidation or judicial management or commits an act of insolvency in terms of the Insolvency ACT No 24 of 1936;
  - (g) if an administration order is granted in terms of section 74 of the Magistrate Court Act No, 32 of 1944 in respect of such user;
  - (h) if the council fail to obtain the actual readings for three consecutive months and the owner/occupier was notified in writing to avail the readings but fail to respond within the prescribe time.
- (2) If the Accounting Officer is of the opinion that the termination of services, in the case of a particular property in respect of which the account is in arrears, is not in the best interests of the community (for example, because of the potential endangerment of the life of any person, whether resident in or outside the property concerned), the Accounting Officer may appropriately restrict rather than terminate the services in question.
- (3) The right to restrict, disconnect or terminate services due to non-payment shall be in respect of any services and shall prevail notwithstanding the fact that payment has been made in respect of any specific service and shall prevail notwithstanding the fact that the person who entered into agreement for supply of services with the municipality and the owner are different entities or person, as the case may be.
- (4) The Municipality will not get involved in disputes between an owner and a tenant or occupier in respect of disconnection of services. Services will only be disconnected in terms of the Credit Control Policy, and will be reconnected on payment of outstanding debt, by any party, irrespective of who the accountholder is. An owner may not disconnect services to evict a tenant or occupier or for arrear rental.

## **28. Power of entry and inspection**

- (1) A duly authorized representative of the Council may for any purpose related to the implementation or enforcement of these by-laws at all reasonable times or in an emergency at any time, enter premises, request information and carry out such inspection and examination as he or she may deem necessary and for purpose to stop or restrict the provision of any services.
- (2) If the inspection work referred to above is carried out for the sole purpose of establishing whether a contravention of these by-laws has been committed and no such contravention has taken place the council shall bear the expense connected therewith together with that of restoring the premise to their former condition.
- (3) Should it be noted that consumption is registered after disconnection, the connection will be removed at the owners' cost and will not be reinstated until such time the full outstanding cost is paid to the municipality including the additional service connection and consumer deposit required. There must be no political interference in the process

being followed by the municipal manager in the collection of tariffs (Municipal Finance Management Act).

**29. Arrangement for payment of arrear accounts**

- (1) Allowing defaulting customers to make arrangements for the payment of arrear accounts shall be at the discretion of the Accounting Officer / Chief Financial Officer.
- (1) Each defaulting residential customer shall be allowed a maximum period of 24 (twenty-four) months and business consumers shall be allowed a maximum period of 12 (twelves) months within which to pay an arrear account, together with the interest raised on such account, under the following conditions:
  - (a) The outstanding balance, costs and any interest thereon shall be paid over as per the Debt Collection and Credit Control Policy;
  - (b) The current monthly amount must be paid in full and on time during the period over which such arrangement extends; and
  - (c) The written agreement has to be signed on behalf of the Municipality by a duly authorized officer.
- (2) Another option to determine monthly instalments, breadwinner and spouse’s income, must be provided by the debtor and reviewed by a BTO official. To ensure the continuous payment of such arrangement the amount determined must be affordable to the consumer (i.e. amount not to exceed 20% of gross income), taking into account that payment of the monthly current account is a prerequisite for concluding an arrangement.
- (3) The Accounting Officer or his delegate may allow a customer to pay his current account, as per the threshold indicated underneath.

<u>DEBT THRESHOLD</u>	<u>PAYMENT OF ARREARS: HOUSEHOLDS</u>	<u>PAYMENT OF ARREARS: BUSINESS &amp; OTHER CONSUMER TYPE</u>
<u>R1 – R2 500</u>	1. <u>10% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 3 months</u>	1. <u>20% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 1 months</u>
<u>R2 501 – R5 000</u>	1. <u>15% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 6 months</u>	1. <u>25% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 3 months</u>
<u>R5 001 – R10 000</u>	1. <u>30% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 12 months</u>	1. <u>40% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 6 months</u>

<u>R10 001 – R20 000</u>	1. <u>30% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 18 months</u>	1. <u>50% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 9 months</u>
<u>R20 001 – above</u>	1. <u>50% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 24 months</u>	1. <u>60% of outstanding debt</u> 2. <u>Reconnection fee</u> 3. <u>Balance over 12 months</u>

- (4) If a customer breaches any material terms of an arrangement, the balance of the arrear account, together with the balance of interest raised on such account, shall immediately become due and payable to the municipality, and if the customer defaults on such payment, the accounting officer shall terminate or restrict services to the property in question and shall forthwith hand such account over for collection as envisaged.
- (5) A customer who has breached an arrangement as set out above shall not be allowed to make any further arrangements for the payment of arrear accounts, but shall be proceeded against, after the dispatch of the initial notice of default and failure by the customer to pay the arrear account, together with interest raised on such arrears as required in terms of such notice, as though such customer had breached a material term of an arrangement.

### **30. Special Incentives introduced by Council**

- (1) Notwithstanding arrangement through written agreement and in recognition of ineffective / non implementation of credit control measures in the past which resulted in most household consumers having accumulated significant arrear amounts, the Council of Setsoto Local Municipality in order to improve the current payment levels from consumers may implement special incentives to address the arrear debt.
- (2) Special incentives will only apply to household, churches, schools and welfare organizations customers.
- (3) Businesses and farms will be allowed to apply to partake in the special incentives only for a three (3) month period every financial year from 1 July to 30 September of the specific financial year or any other period as resolved by Council but which may not be more than 3 months in that specific financial year.
- (4) Government institutions, Employees of Setsoto Local Municipality as well as Councillors of Setsoto Municipality will also be excluded from the special incentive scheme.
- (5) The conditions for qualification to benefit from the special incentives offered to eligible customers will be:

- a) When **Residential** customers decide not to make arrangements for the repayment of his/her arrear debt and instead elect to pay 60% of 60 days and older plus the current plus the 30 days account on their arrear debt through a once-off payment, the remaining 40% of their arrear debt, 60 days and older, will be written-off immediately.
- b) When **Business and Farm** customers decide not to make arrangements for the repayment of his/her arrear debt and instead elect to **pay 70%** of 60 days and older plus the current plus the 30 days account on their arrear debt through a once-off payment, the remaining **30%** of their arrear debt, 60 days and older, will be written-off immediately.
- c) Consumers who made use of the special incentive will be excluded for any further incentive on the same account or site for a period of 3 years.

### **31. Reconnection or re-instatement of terminated or restricted services**

- (1) Where any service is disconnected because of a non-compliance with the provisions of this policy by the customer, the municipality shall be entitled to levy and recover the standard reconnection fee, as determined by the municipality from time to time, from the user of these services.
- (2) Services to defaulting accountholders terminated or restricted in terms of this policy shall be reconnected or reinstated by the municipality only when all the following conditions have been met:
  - (a) the arrear account has been paid in full, including the interest raised on such account; or an acceptable arrangement has been made with the municipality for the payment of the arrear account, including the interest raised on such account; and
  - (b) the charge(s) for the notice sent and for the reconnection or reinstatement of the terminated or restricted service(s), as determined by the council from time to time, have been paid in full.
- (3) If reconnection or re-instatement of municipal services is done under provisions of the arrangement agreement or application of special incentive, the following conditions should be met:
  - (a) The first payment including the current account required as per the arrangement agreement concluded should be paid; or
  - (b) The 60% payment plus current and 30 days amounts applicable as per the special incentive is paid in full.

- (4) The municipality shall reconnect or reinstate terminated or restricted services within three (3) working days after the date on which the conditions set out above have been met unless the municipality is unable to do so because of circumstances beyond the control of the municipality.
- (5) The municipality may when re-instating municipal services install or convert conventional metering system for household customers who entered into arrangement agreement to prevent customers to accumulate further debts for the services of water and electricity.

### **32. Credit control and debt collection of employee accounts**

- (1) Municipal Systems Act schedule 2 section 10 states that *“a staff member of a municipality may not be in arrears to the municipality for rates and service charges for a period longer than 3 months, and a municipality may deduct any outstanding amounts from the staff member’s salary after this period.”*
- (2) Payment of arrears amounts by staff may, by arrangement agreed upon, be extended to a maximum of 24 months in exceptional circumstances to deal with previous accumulated arrears and within the prescripts of the Basic Conditions of Employment Act. Where the one twenty fourth is more than R800 the instalment deduction will be R800 plus the current account.
- (3) Thereafter no further arrears may be accumulated and to ensure timeous, assured payment of employee accounts, all employees when making arrangement to settle their debt and to keep up with their current municipal services accounts will be subject to salary deduction.
- (4) The employees who fail to make arrangement to settle their arrear accounts and those who keep falling into arrears because they reject the salary deduction option may be subjected to disciplinary action in terms of section 10 of schedule 2 of Municipal Systems Act.

### **33. Credit control and debt collection of councillor accounts**

- (1) In terms of the Municipal Finance Management Act (No 56 of 2003), S124(b). *“The notes to the annual financial statements of a municipality must include particulars of ... any arrears owed by individual councilors to the municipality .... for rates or services and which at any time during the relevant financial year were outstanding for more than 90 days, including the names of those councilors....”*
- (2) In order to ensure timeous, assured payment of councilor accounts, all councilors shall be subject to an automatic deduction instituted against their councilor allowance payments on a monthly basis.

- (3) Measures to collect from councillors with arrears will be to deduct the current and one twenty fourth of the arrears from their monthly allowance until the debt is settled in full. Where the one twenty fourth is more that R800 the councillor may opt to settle the arrears by a deduction of R800 plus arrears.

## CHAPTER 4 : BAD DEBTS MANAGEMENT

### 34. Impairment of debtors

- (1) Consumer debtors, long term receivables and other debtors shall be stated at cost less provision for bad debt. Provision for impairment shall be made on an individual basis or based on expected payment.
- (2) In accordance with GRAP 108, an objective assessment of statutory receivables will be made at year end to determine possible impairment. Impairment loss shall be recognized as an expense in the Statement of Financial Performance.
- (3) Consumer debtors will be evaluated at the end of the reporting date and impaired as follows:

Category of Debtor	Percentage of debt regarded as collectable	Percentage of debt provided for as impairment
Credit balances	Zero	Zero
Current account	100%	Zero
Debt owing between 30 to 60 days	50%	50%
Debt more than 60 days	Zero	100%
Approved indigents	Zero	100%
Pending indigents	Zero	100%
Hand over accounts to panel of debt collectors, legal hand over, clearance hand over (debt outside of Section 118(1)(b) of the Municipal Systems Act	Zero	100%
Government/ public infrastructure accounts	100%	Zero
Housing rental debtors & others <ul style="list-style-type: none"> <li>• Current debt</li> <li>• Debt ageing 30 days+</li> </ul>	100% Zero	Zero 100%

- (4) Municipal appointed Actuaries may use their professional judgement when compiling the provision for the purpose of disclosure in term of GRAP 25 or similar standards. Where there is a difference between the calculations by Actuaries and the contents of the above table, the actuary's calculation will take precedent.
- (5) Sundry deposits are assessed for impairment to ensure that no objective evidence exists that these deposits are irrecoverable.

- (6) Sundry debtors are classified as financial instruments with debit balances at year end. Sundry debtors are assessed individually for impairment to ensure that no objective evidence exists that these debtors are irrecoverable.

### **35. Write-off of doubtful debtors**

- (1) The following guiding principles shall be applicable when implementing the irrecoverable debts writing off provision of this policy:
- (a) Debt owed to Council will be regarded as irrecoverable before considered and recommended for write off under the following instances:
    - (a) Where the consumer is untraceable and all reasonable steps, at the discretion of the Finance committee, were taken by the officials to recover the debt;
    - (b) If the debt has prescribed;
    - (c) Insolvent estates;
    - (d) Where a remaining balance of debt is as a result payment terms as per special incentive scheme provided for in this policy;
    - (e) A balance being too small to recover, for economic reasons, considering the cost of recovery
    - (f) A deceased debtor who has no assets to recover the debt; and
    - (g) Interest or charges levied on accounts as a result of a system of employee error including alteration not affected timeously on Council records;
    - (h) Where Council deems that a customer or groups of customers are unable to pay for services rendered.
    - (i) Indigent household who have no assets which can be sold for recovery of debt to municipality; or indigents who do have assets (e.g. RDP houses);
  - (b) Bad debt write offs must be considered in terms of cost benefit; when it becomes too costly to recover and the chances of collecting the debt are slim, a write off should be considered.
  - (c) Time value of money is very important because the older the debt becomes, the more difficult and costly it becomes to collect. It is therefore imperative that a proper system of credit control is implemented and maintained to avoid debt reaching the stage of becoming too expensive to recover.
  - (d) Differentiation must be made between those household consumers who cannot afford to pay for basic services and those who just do not want to pay for these services.



- (2) Debt could only be written off if the required provision exists in the Municipality's budget and/ or reserves.
- (3) The approval for the write-off of any debt may not mean in all circumstances that actions to recover the money will be terminated, however, further actions in some instances will be instituted depending on the costs involved and if debt is recovered it will be recorded in the financial records of Council as recovered.

### **36. Procedure for the write off of qualifying debts**

- (1) Debt owed by approved Indigent Household Consumers in terms of this Policy -
  - (a) Upon approval for registration as an indigent household consumer, the principal debt and interest thereof will be written off.
  - (b) Any new arrears accumulated by the debtor (i.e. any amounts in excess of the indigent allowance for free basic services) whilst registered as an indigent consumer, will not qualify to be written off and must be dealt with strictly in accordance with the Municipality's Credit Control Policy and Indigent Household Policy.
- (2) Debt owed with balances too small to recover considering the cost for recovery -
  - (a) Where final accounts have been submitted and paid by the respective consumer and the remaining balance after finalization of any final readings and other administrative costs results in a balance of one hundred rand (R100) or less, such account must be forwarded once to the consumer for payment.
  - (b) Where such account is not paid by the respective consumer within a period of sixty (60) days such amounts will automatically be written off.
- (3) Debt owed by Insolvent debtor and Insolvent Deceased Estates -
  - (a) Where a debtor becomes insolvent the Municipality must ensure that a creditor's claim is timeously registered. Any amount not being recovered due to insufficient funds or if there is a risk of a contribution being made to an insolvent estate must, after notification, be written off.
  - (b) In case of death of the debtor, a creditor's claim must be timeously registered against the deceased's estate. Any amount not being recovered due to insufficient funds or if there is a risk of a contribution being made to a deceased estate must, after notification, be written off.

(4) Debt owed by Untraceable Debtors -

- (a) Where for any reason the forwarding address of a debtor becomes untraceable or the debtor becomes untraceable from the current address, such account must be handed over to a collection agent for recovery of the debt under the following conditions:
  - (a) The collection agent will be paid an all-inclusive fee that will be negotiated.
  - (b) The Terms of Reference for such collection agent must include the appointment of a tracing agent to locate the debtor.
  - (c) Should a debtor be untraceable, the collection agent must report to the Municipality on the actions that were taken to attempt to trace the debtor.
- (b) Any amount owed by a debtor that has become untraceable must, after notification, be written off or sold to a debt collection agency at a discount.
- (c) Debt written off in the above instances will automatically result in the debtor being reported to the credit bureau by the Municipality.

(5) Debt owed due to Special Arrangements in order to obtain a Clearance Certificate -

- (a) In terms of legislation the Municipality will under normal circumstances not issue a Clearance Certificate on any property unless all outstanding amounts are paid to date

(6) Debt owed as a result of Special Incentives introduced by Council

- a. Balance remaining after the arrear account has been paid in full as per the settlement agreement entered with the municipality or as per the special incentive introduced in this policy by Council shall be fully written off immediately through the approval of the delegated authority.

(7) Debt owed / accrued by Municipal Councillors and Employees of Setsoto Local Municipality cannot be written off.

**37. Establishment of a committee**

- (1) Council delegates the Finance Committee to monitor the implementation of the debts write off provisions of this Policy.
- (2) The Finance Committee will meet at least monthly to receive and review a report from the Chief Financial Officer containing full details of any actions taken by officials about the debts write off provisions of this Policy, and to consider any circumstances not covered by this Policy.

- (3) The Chief Financial Officer is hereto, after thorough review of any applications in terms of this Policy, been delegated to write off any amounts to the maximum of;
  - (a) in the case of a household consumer an amount of R10,000 (excluding interest and penalties) per submission;
  - (b) in the case of a business consumer an amount of R20,000 (excluding interest and penalties) per submission; and
- (4) Any amount more than the delegation provided for in section 49(3) above must be submitted together with a recommendation to the Municipal Manager for consideration.
- (5) The Municipal Manager is hereto, after thorough review of any recommendation by the Chief Financial Officer and in terms of this Policy, been delegated to write off any amounts to the maximum of:
  - b. in the case of a household consumer an amount of R20,000 (including interest and penalties) per submission; and
  - c. in the case of a business consumer an amount of R50,000 (including interest and penalties) per submission.
- (6) Any amount more than the delegation provided for in 49(4) and (5) above may only be reviewed by the Finance Committee in to monitor debts to be written off and must be submitted together with a recommendation to Council for consideration and approval.

### **38. Application of prescription act**

- (1) The provisions of Prescription Act will apply to all services debt, excluding assessment rates. Applications and/ or claims for prescription from debtors will only be assessed if no formal credit control or legal actions have been instituted during prescription debt period of three (3) years.
- (2) Budget and Treasury officials will assess application in terms of prescribed requirements. If in compliance with Prescription Act, approval may be granted to write-off prescribed portion of the debt in terms of the delegations in section 49 above.
- (3) Reconciliation of the Provision of Doubtful Debtors Account must be prepared annually by the Chief Financial Officer and retained for audit purposes.

### **TITLE AND COMMENCEMENT**

This Policy shall be called “Credit Control and Debt Collection” and replaces the municipality’s Debt Collection and Credit Control Policy, and Policy on Provision for Doubtful

Debt and Writing off of Irrecoverable Debt approved by Council and takes effect on the 1<sup>st</sup> of July of every new financial year.